



Sachse, Texas

Sachse City Hall
3815-B Sachse Road
Sachse, Texas 75048

Meeting Agenda City Council Workshop

Monday, January 5, 2015

6:30 PM

Council Chambers

1. The City Council of the City of Sachse will hold a Workshop Session on Monday, January 5, 2015, at 6:30 p.m. in the Council Chambers at the Sachse City Hall, 3815 Sachse Road, Building B, Sachse, Texas to discuss the following items of business:
2. **Discuss All City Council Meeting Agenda items.**
3. **City Manager Update Report: Briefing on current activities of staff including engineering, economic development, parks, public works, fire and police departments.**
4. **Discussion Items.**
5. *Please note: These items are for discussion purposes only and no Council action will be taken. The workshop session is for City Council and staff discussion, citizen input is not permitted on this agenda.*
[14-2622](#) Discuss the emergency management overview and local authority update for a city wide emergency.
Attachments: [Emergency Authority for Local Officials 2015](#)
6. **Adjournment.**
7. State law prohibits the introduction or discussion of any item of business not posted at least seventy-two (72) hours prior to the meeting time.
Posted: January 2, 2015; 5:00 p.m.

Michelle Lewis Sirianni, Executive Assistant for Terry Smith, City Secretary



Legislation Details (With Text)

File #: 14-2622 **Version:** 1 **Name:** Emergency Authority
Type: Discussion Item **Status:** Agenda Ready
File created: 1/2/2015 **In control:** City Council Workshop
On agenda: 1/5/2015 **Final action:**
Title: Discuss the emergency management overview and local authority update for a city wide emergency.
Sponsors:
Indexes:
Code sections:
Attachments: [Emergency Authority for Local Officials 2015](#)

Date	Ver.	Action By	Action	Result
------	------	-----------	--------	--------

Title

Discuss the emergency management overview and local authority update for a city wide emergency.

Executive Summary

The Texas Department of Emergency Management has a course (G-200) that addresses the Emergency Authority responsibilities of Mayors and City Councils. This is a summary update of this course.

Background

In the case of a city wide disaster, the Mayor and/or the City Council have the authority under the Texas Government Code to grant authority to the Emergency Management Coordinator to conduct disaster mitigation work. The Texas Government Code also authorizes the Mayor or his/her designee to declare a disaster. The purpose of this briefing is to provide an overview of emergency management in Sachse Texas and to discuss the role of the City Council during emergencies.

Policy Considerations

All policy considerations are covered under the City of Sachse's Emergency Plan.

Budgetary Considerations

N/A

Staff Recommendations

N/A

City of Sachse Emergency Management

Summary of TDEM (G-200)

Texas Public Officials Workshop

January 2015

Objectives

1. Define the role of executive staff and council during a disaster.
2. Explain the process used to request State and Federal assistance.
3. Provide an overview of risk in our community.
4. Describe measures taken to mitigate these risks.
5. Review State and Local references used to provide direction and authority for council if an emergency or disaster should occur.
6. Do all this in 30 minutes.....



Technological and Man-Made Hazards

- HAZARDOUS MATERIALS INCIDENTS
- HOUSEHOLD CHEMICAL EMERGENCIES
- NUCLEAR POWER PLANTS
- NATIONAL SECURITY EMERGENCIES
- TERRORISM
- CHEMICAL AND BIOLOGICAL WEAPONS
- NUCLEAR AND RADIOLOGICAL ATTACK
- HOMELAND SECURITY ADVISORY SYSTEM

HOMELAND SECURITY ADVISORY SYSTEM

SEVERE SEVERE RISK OF TERRORIST ATTACKS
HIGH HIGH RISK OF TERRORIST ATTACKS
ELEVATED SIGNIFICANT RISK OF TERRORIST ATTACKS
GUARDED GENERAL RISK OF TERRORIST ATTACKS
LOW LOW RISK OF TERRORIST ATTACKS



When Disaster Strikes...

Role of Executives & Senior Officials During Disaster



Executive/Senior Officials' Role & Responsibilities

- Executives/Senior Officials:
 - Provide policy guidance on priorities and objectives based on situational needs and public demand.
 - Supports on-scene command, and the Emergency Operations Center (EOC).



Executives/Senior Officials Delegate Command Authority

- Executives/Senior Officials delegate authority to the designated Incident Commander for on-scene operations.
- The Incident Commander has direct tactical and operational responsibility for conducting incident management activities.



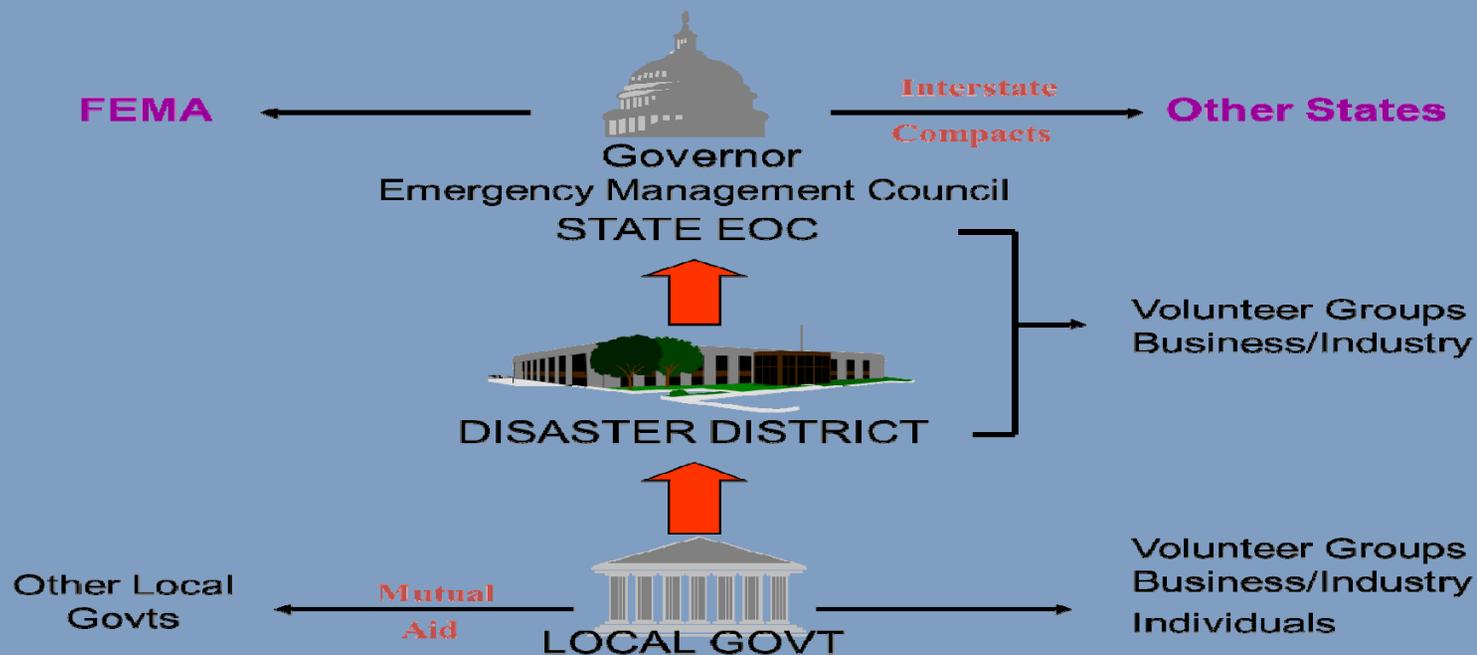


FUNDAMENTALS OF TEXAS EM

Key Texas EM Statutes and Authorities

- Requires that cities look first to local resources, including county resources, prior to seeking state assistance

*Texas Govt Code, Sec. 418.102 / Annex N of State EM Plan /
Texas Administrative Code, Title 37, Part 1, Chapter 7, Rule 7.23*



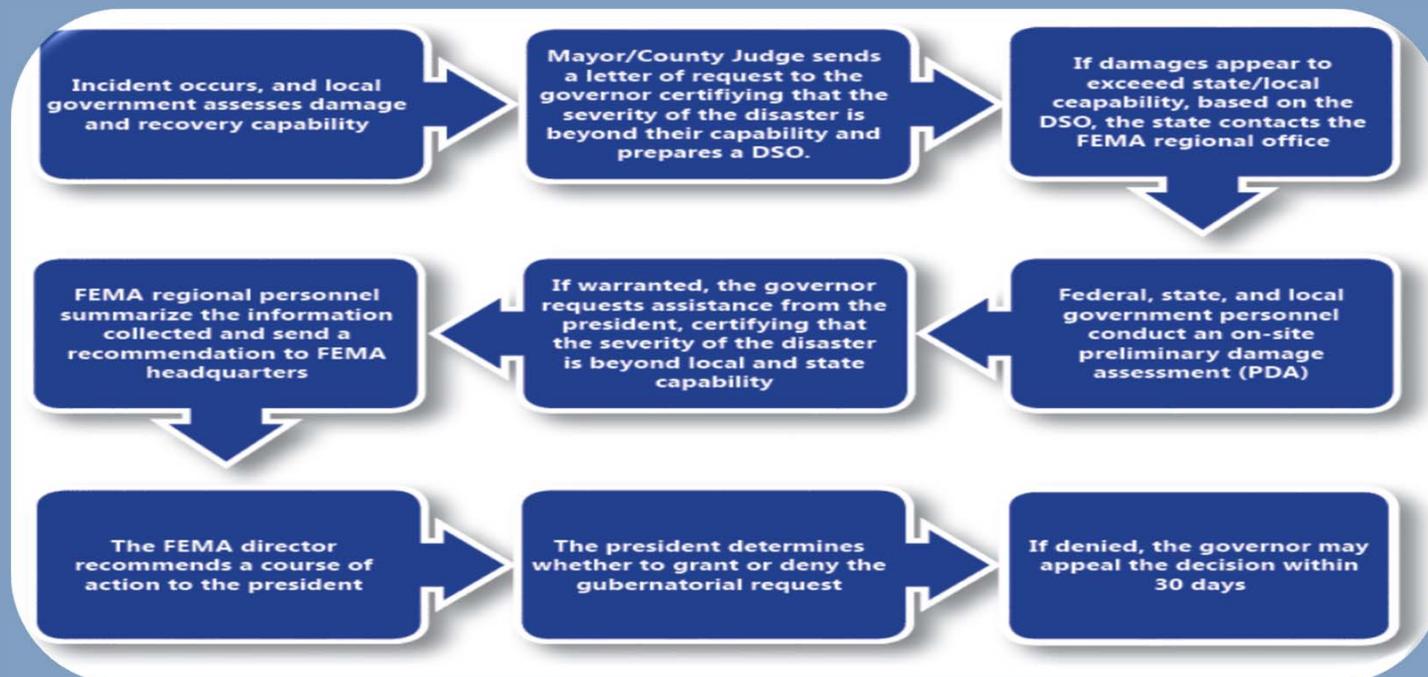


FUNDAMENTALS OF TEXAS EM

Requesting Federal Govt Assistance

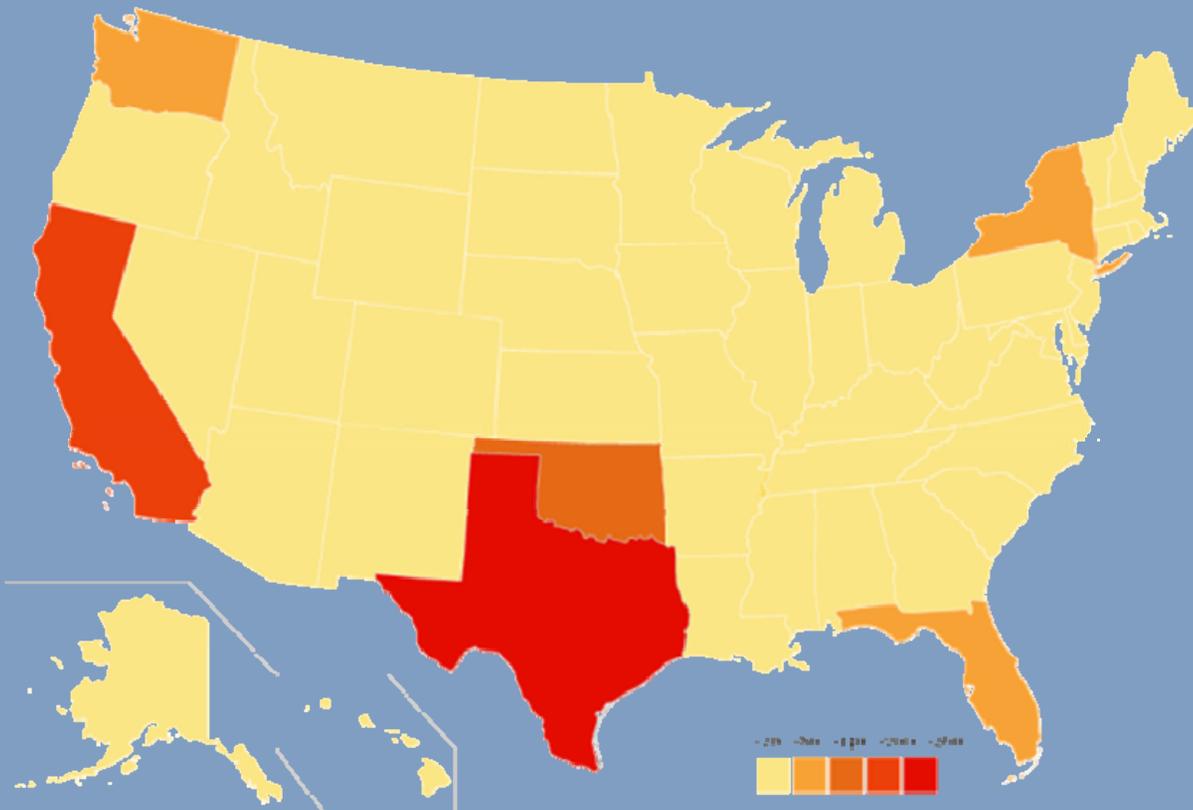
- Offers Federal assistance to individuals, states, local governments, and certain other public sector agencies to recover from major disasters and emergencies

Robert T. Stafford Act, *Public Law 93-288*





Historical Declarations From 1953 to 2013*



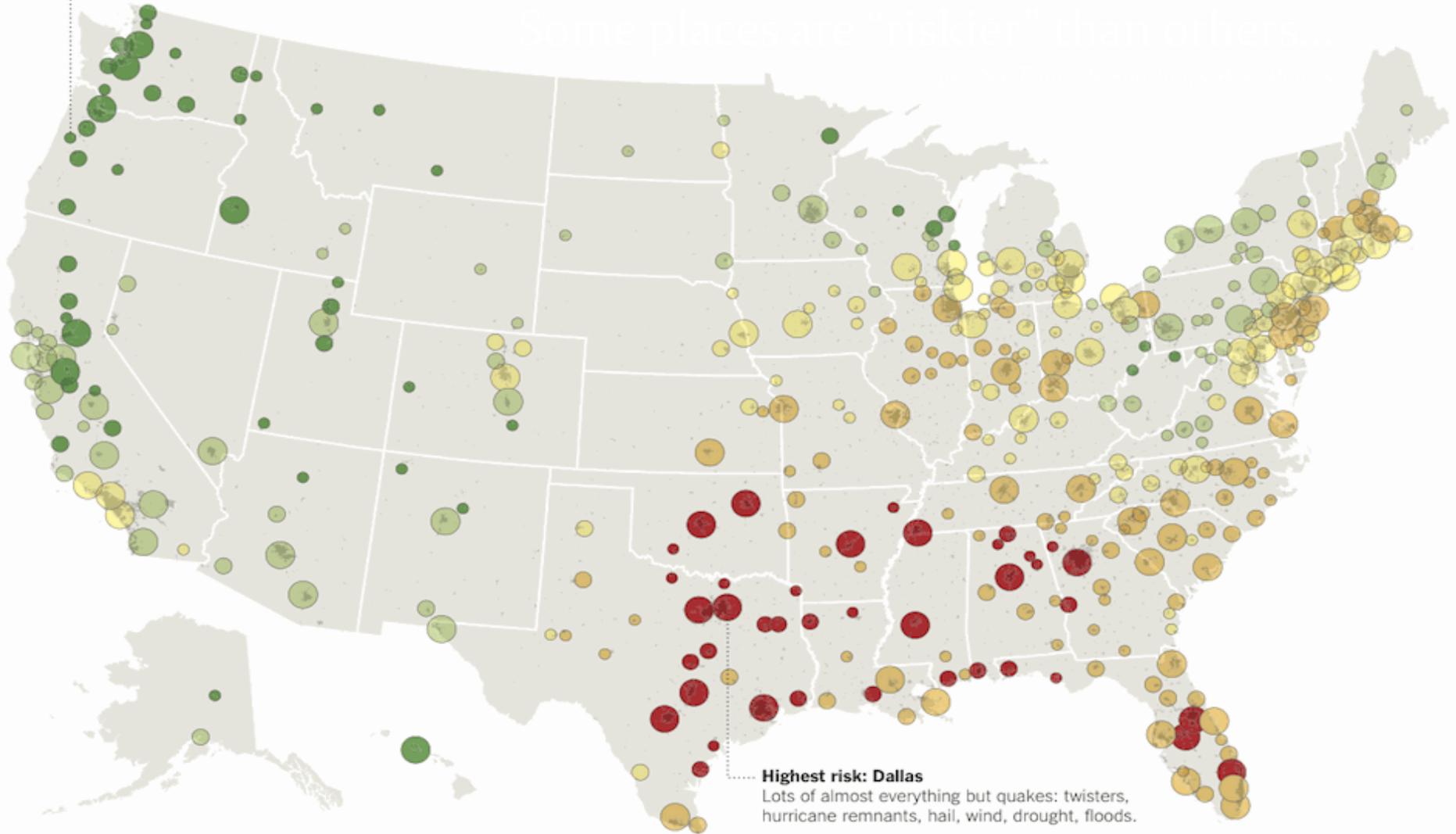
Rank	State or Tribal Govt	Total # of Federal Declarations†
1	Texas	334
2	California	216
3	Oklahoma	169
4	Florida	135
5	Washington	114
6	New York	92
7	Colorado	84

Source: FEMA
*Data retrieved August 15, 2013

†Includes...
 - Major Disaster Declarations
 - Emergency Declarations
 - FMAG (Fire Suppression Auth)

Lowest risk: Corvallis, Ore. Small quake and drought risk; little extreme weather.

Some places are "riskier" than others



Highest risk: Dallas

Lots of almost everything but quakes: twisters, hurricane remnants, hail, wind, drought, floods.

Metro area population

- Less than 175,000
- 175,000 to 500,000
- More than 500,000

Scale of hazards

- Lower → Higher
-

Metro areas with lowest risk:

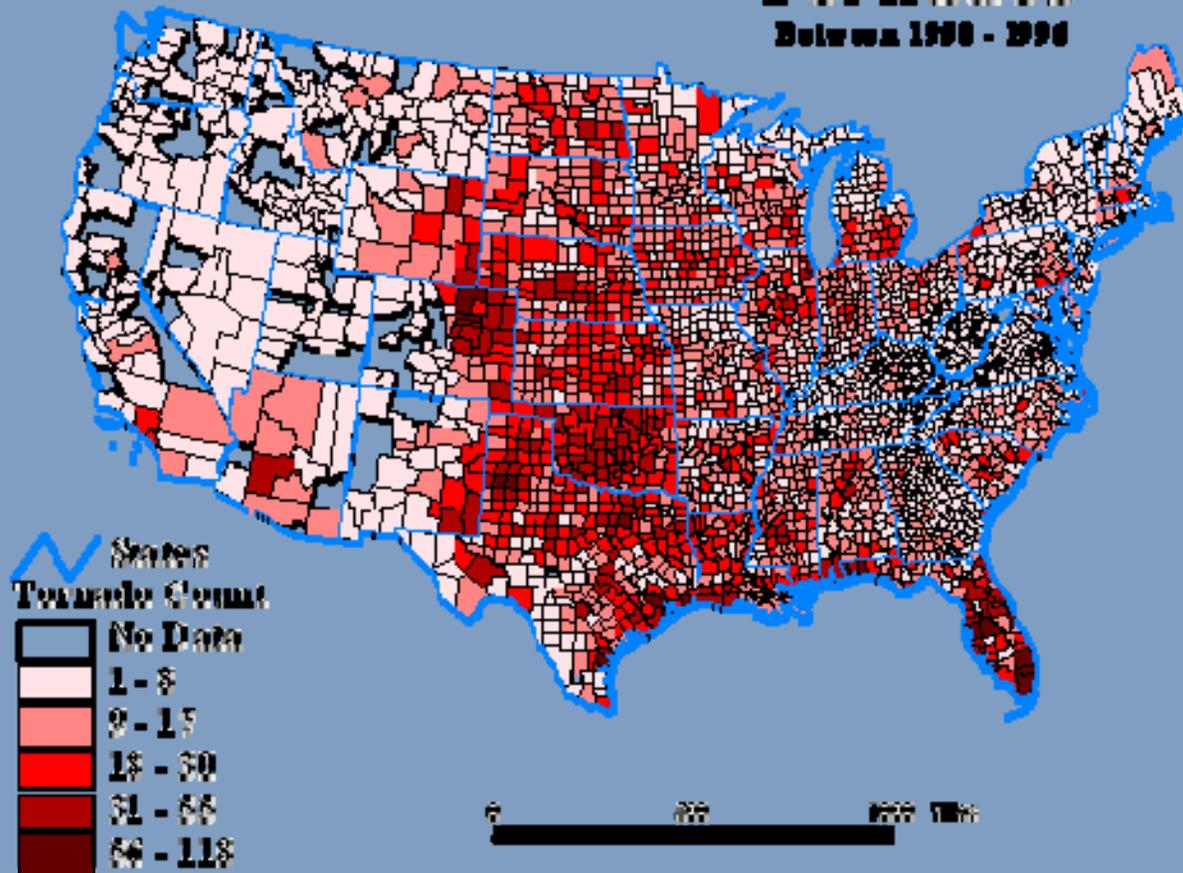
1. Corvallis, Ore.
2. Mt. Vernon-Anacortes, Wash.
3. Bellingham, Wash.
4. Wenatchee, Wash.
5. Grand Junction, Colo.
6. Spokane, Wash.
7. Salem, Ore.
8. Seattle

Highest risk:

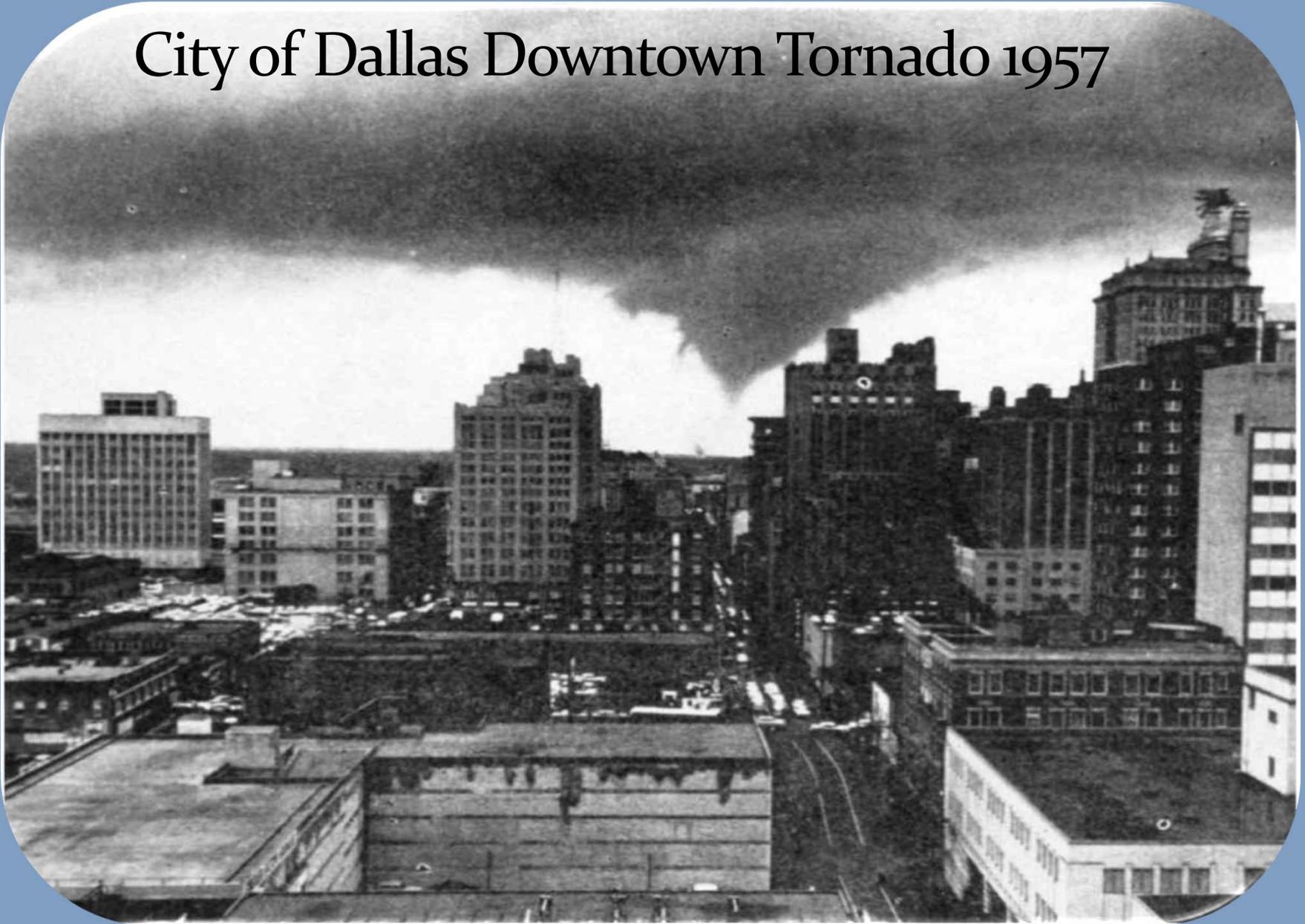
1. Dallas-Plano-Irving, Tex.
2. Jonesboro, Ark.
3. Corpus Christi, Tex.
4. Houston
5. Beaumont-Port Arthur, Tex.
6. Shreveport, La.
7. Austin, Tex.
8. Birmingham, Ala.

Tornados

Between 1950 - 1996



City of Dallas Downtown Tornado 1957



Mitigation Efforts



Technological and Man-Made Hazards



HAZARDOUS MATERIALS
INCIDENTS

HOUSEHOLD CHEMICAL
EMERGENCIES

NUCLEAR POWER PLANTS



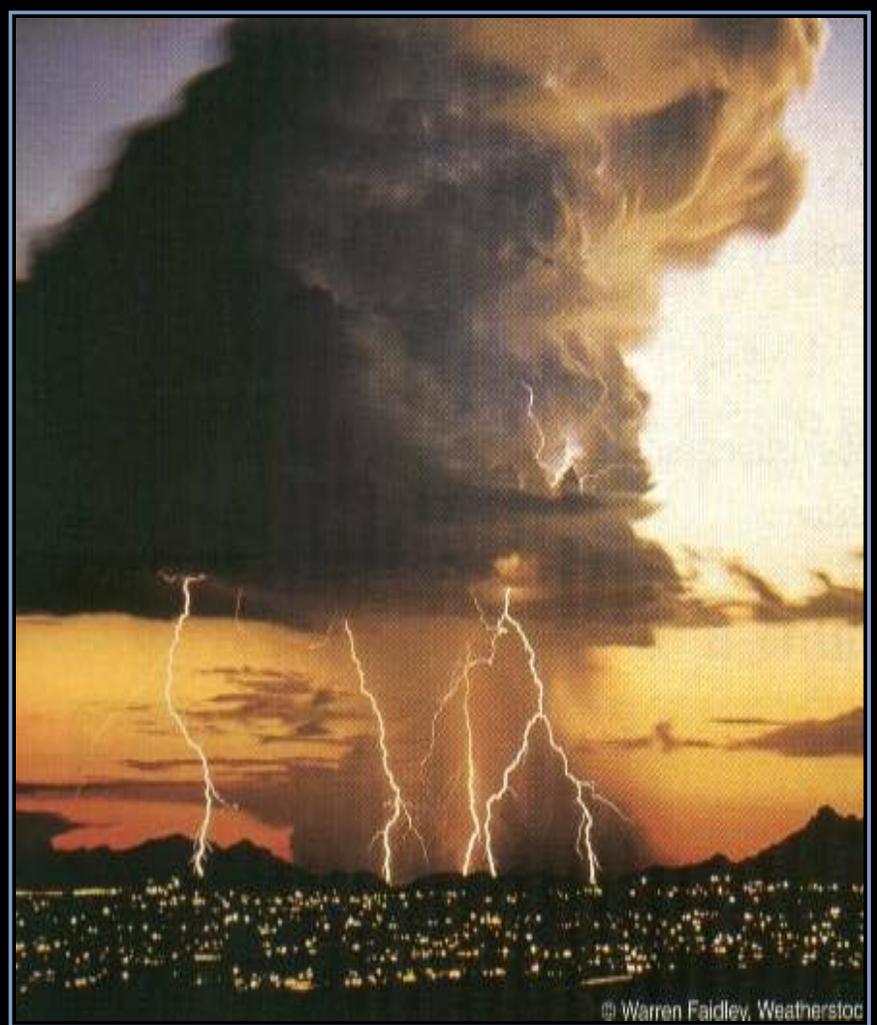
NATIONAL SECURITY
EMERGENCIES

TERRORISM

CHEMICAL AND
BIOLOGICAL WEAPONS

NUCLEAR AND
RADIOLOGICAL ATTACK

HOMELAND SECURITY
ADVISORY SYSTEM



© Warren Faidley, Weatherstoc

National Weather Service StormReady Designation

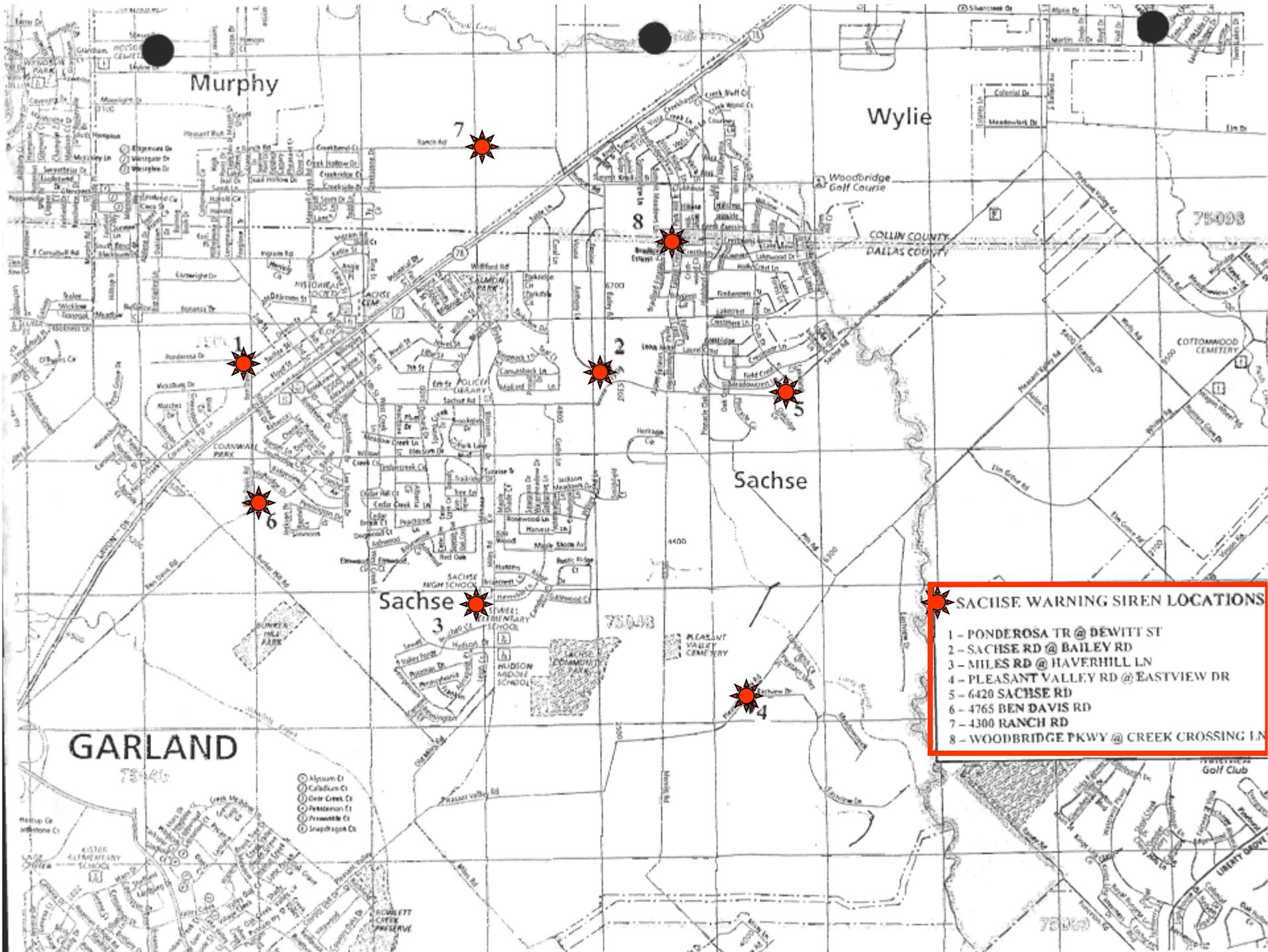


Outdoor Warning Siren Locations



Slated to begin replacing in 2020

Siren 1	Ben Davis @ DeWitt @ Ponderosa
Siren 2	Bailey @ Sachse Rd
Siren 3	Miles Rd @ Sachse HS
Siren 4	Pleasant Valley @ Eastview dr
Siren 5	Sachse Rd. at Public Works/East of Oakridge cir
Siren 6	Ben Davis across from Armstrong ES
Siren 7	Ranch Road down from Fire Station 2
Siren 8	Woodbridge @ Summ Knoll Tr



- SACHSE WARNING SIREN LOCATIONS**
- 1 - PONDEROSA TR @ DEWITT ST
 - 2 - SACHSE RD @ BAILEY RD
 - 3 - MILES RD @ HAVERHILL LN
 - 4 - PLEASANT VALLEY RD @ EASTVIEW DR
 - 5 - 6420 SACHSE RD
 - 6 - 4765 BEN DAVIS RD
 - 7 - 4300 RANCH RD
 - 8 - WOODBRIDGE PKWY @ CREEK CROSSING LN

CASA Radar

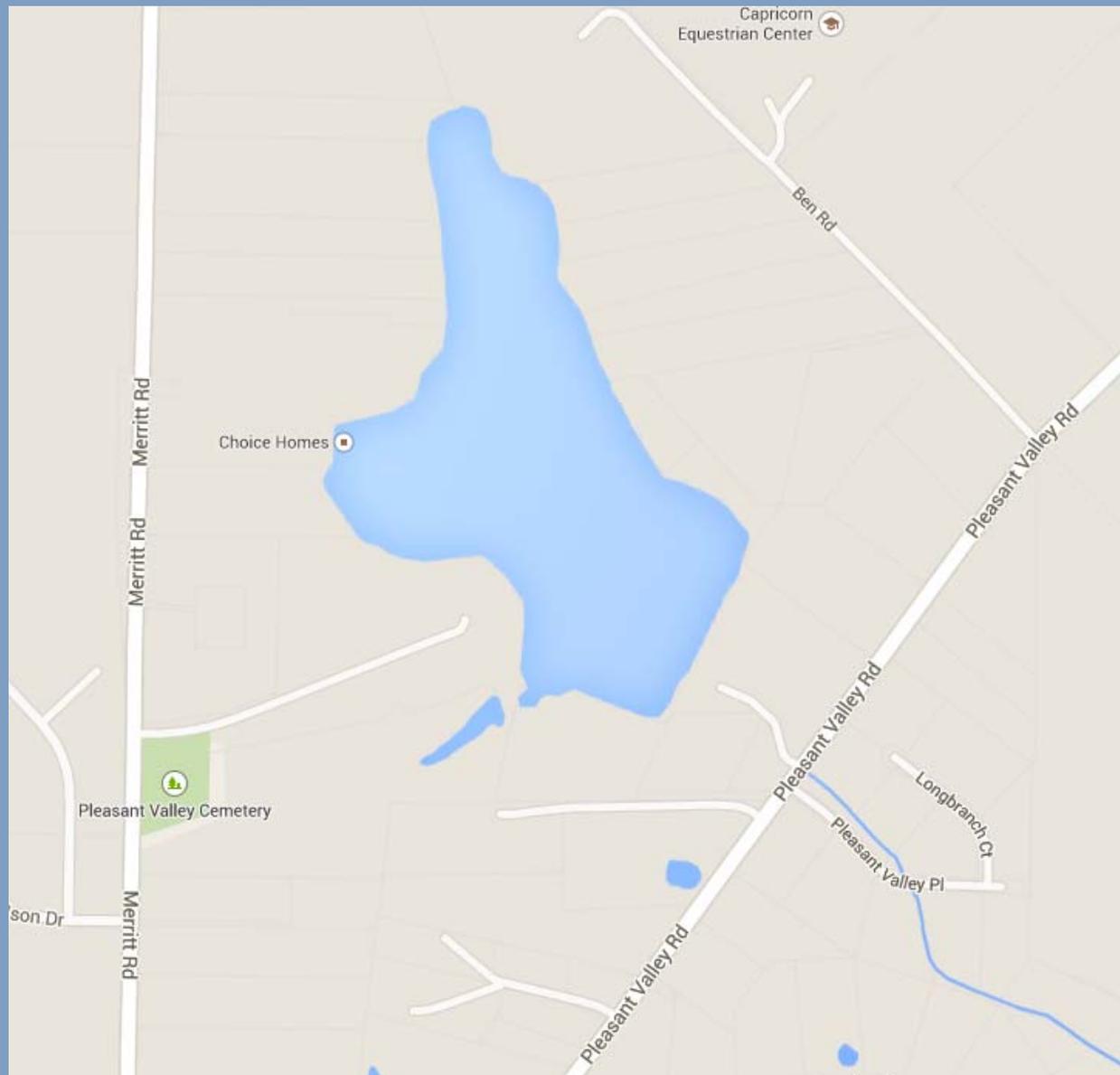


County-Based Tornado Warnings
8 Counties under warning
Almost 1 million people warned

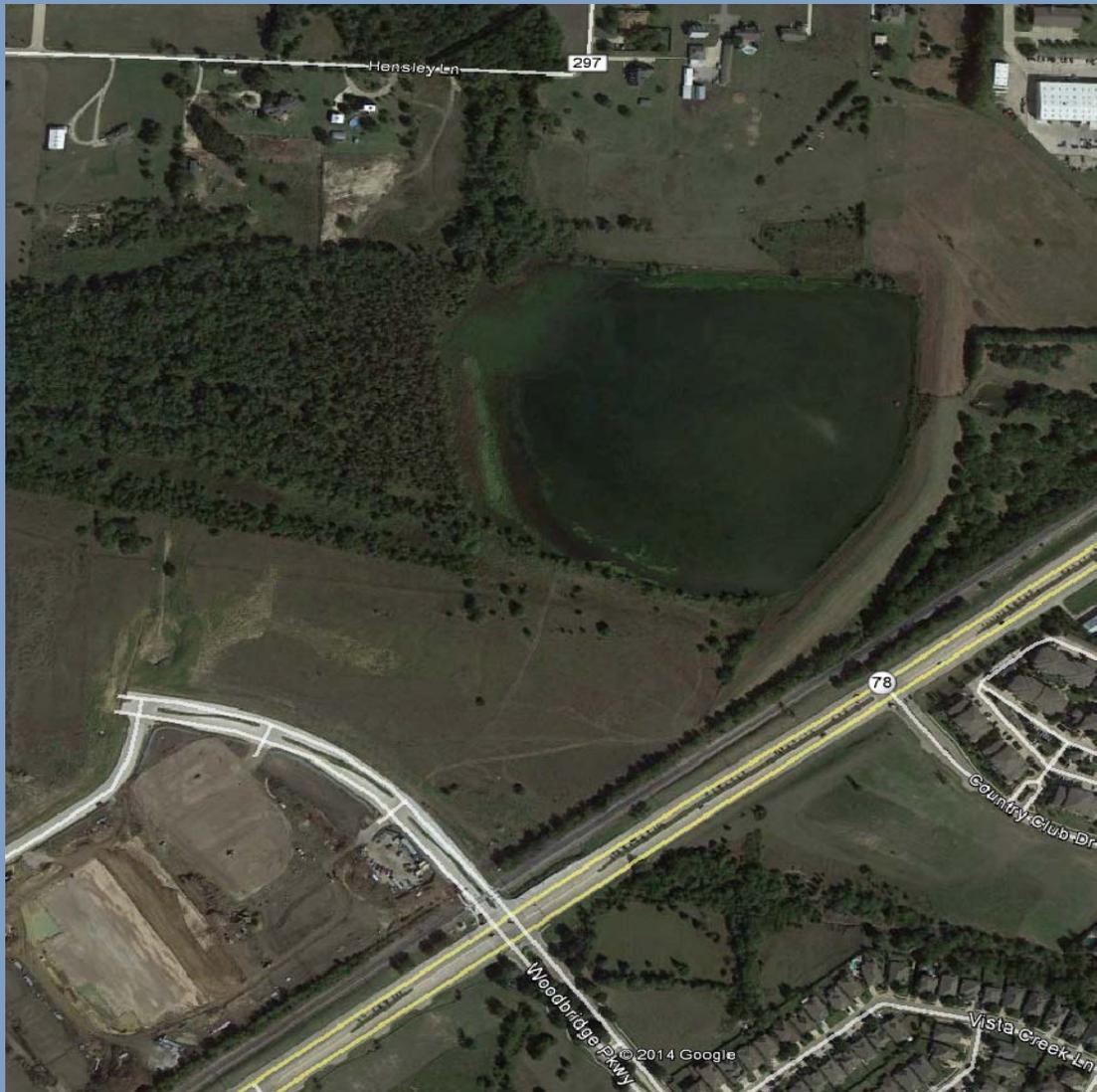


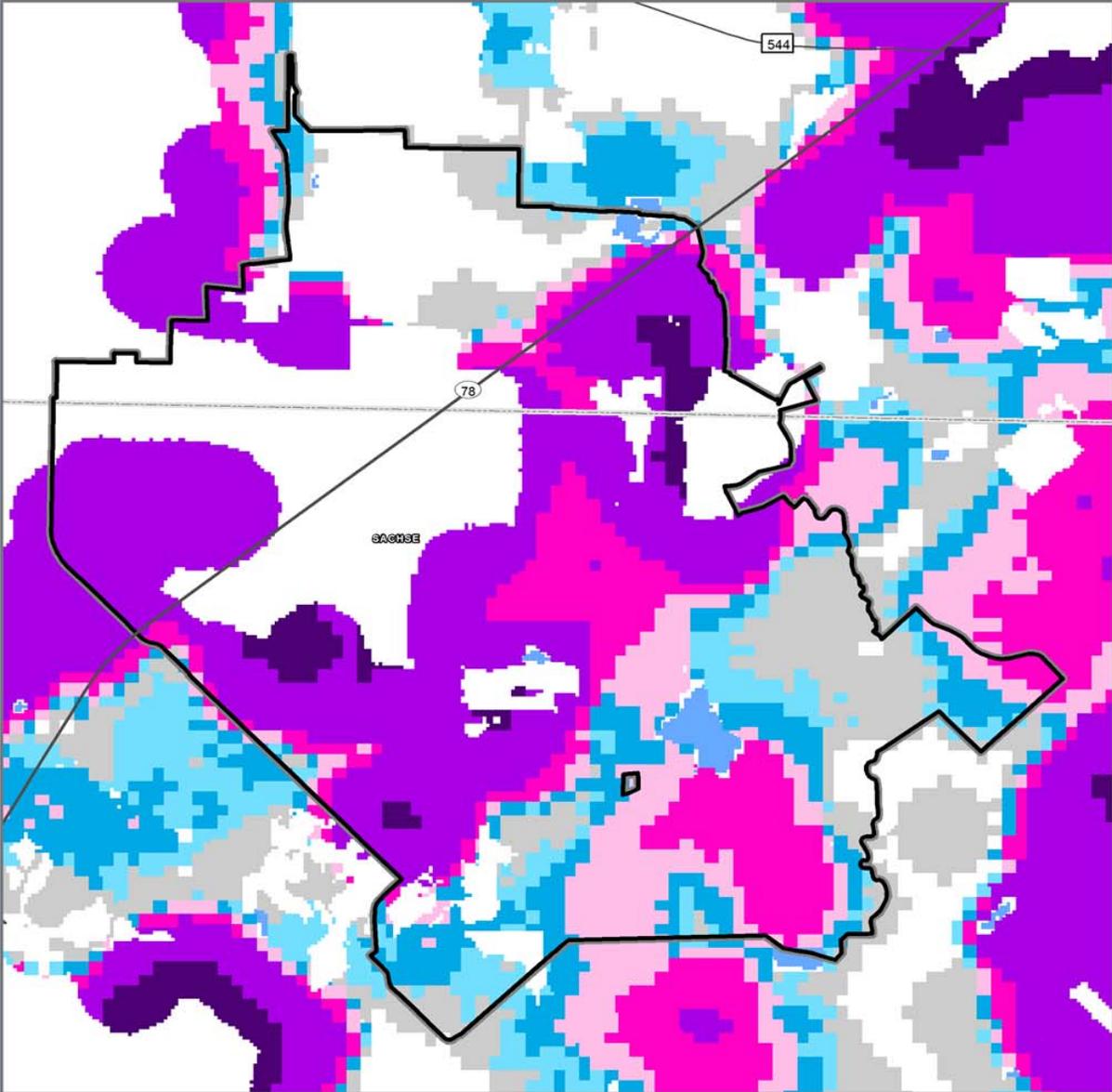
Storm-Based Tornado Warnings
70% less area covered
~600,000 fewer people warned

Map SC 4: Location of Soil Conversation Service Site 10 Reservoir



Wylie Soil Conservation Site





Sachse

Wildland Urban Interface

- 1 - LT 1 hs/40 ac
- 2 - 1 hs/40 to 1 hs/20 ac
- 3 - 1 hs/20 to 1 hs/10 ac
- 4 - 1 hs/10 to 1 hs/5 ac
- 5 - 1 hs/5 to 1 hs/2 ac
- 6 - 1 hs/2 to 3 hs/ac
- 7 - GT 3 hs/ac

0 0.2 0.4 0.6 0.8 Miles



Date: 10/29/2013



Texas Wildfire Risk Assessment
<http://www.texaswildfirerisk.com>



Suspicious powder causes concern

- Date: Tuesday, April 06, 2010



Emergency Operations Center

Ebola Planning 2014





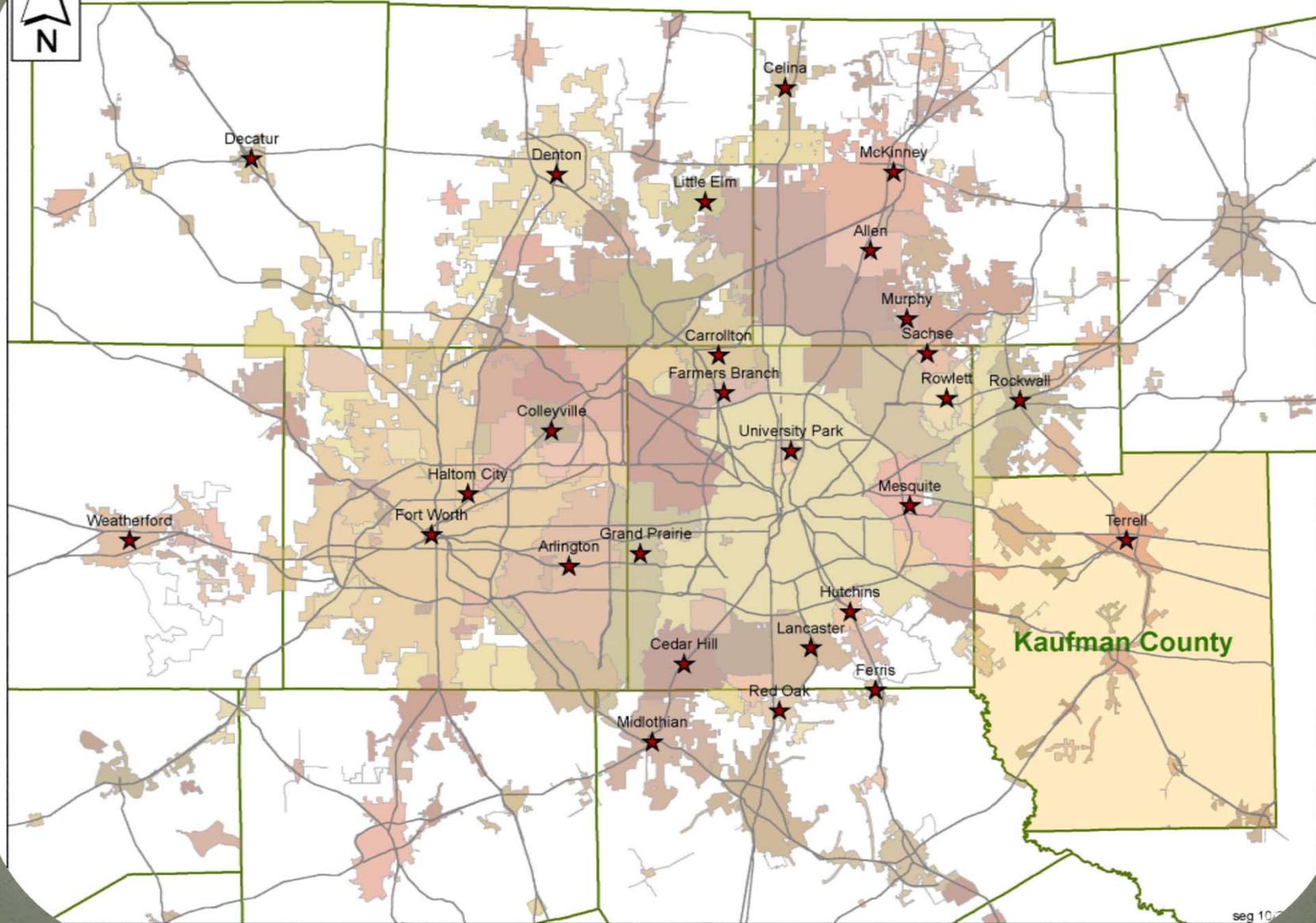


Debris Removal

2012 Lancaster Tornado

- **1,572 tons** of debris removed from streets in the affected area (7, 220 yards)
- **5,000 yards** of brush chipped and removed
- **73,345 linear feet** of streets cleared of tornado debris (13.89 miles)
- **10 cities** responded with mutual aid for debris clean up, brush removal and inspections

MEMBERS OF THE PWERT MAA





FUNDAMENTALS OF TEXAS EM

Key EM Statutes

- The city is required to have a local emergency management plan, whether by itself or developed with other political subdivisions.

Texas Govt Code, 418.106

- Designates the Mayor as presiding officer of the governing body of an incorporated city as the EMERGENCY MANAGEMENT DIRECTOR for their political subdivision.
 - Gives them certain emergency powers, similar to what is provided to the Governor, just on an appropriate local scale
 - Allows them to appoint an EMERGENCY MANAGEMENT COORDINATOR, to assist in all things EM related.
 - Emergency response activities will be coordinated from the EOC that will be activated/established by the City Manager.

Texas Govt Code, *Sec. 418.1015, CUP Home Rule Charter, Article 1.04*

Emergency Authority for Local Officials



Roles of Operational Personnel and Executives

Incident Commander's Role

The Incident Commander:

- Manages the incident at the scene.
- Keeps the EOC informed on all important matters pertaining to the incident.

EOC

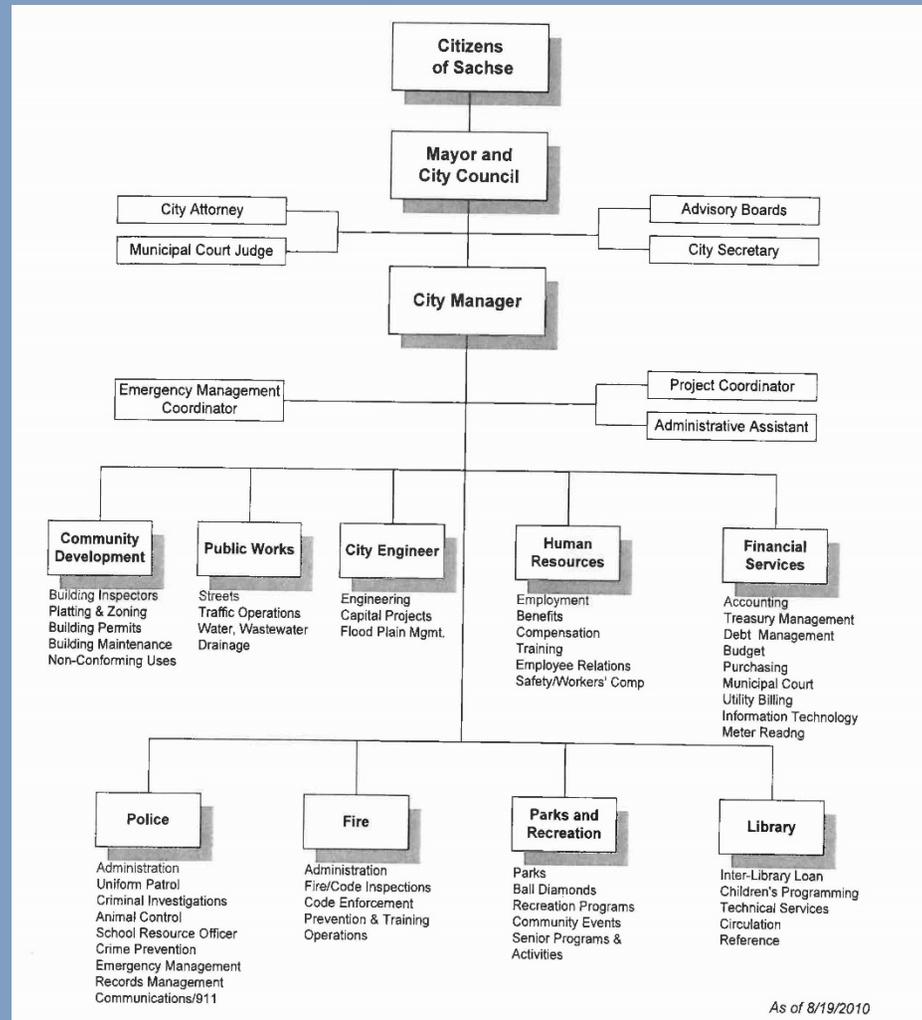
City Council

These officials provide the following to the Incident Commander and/or the EOC:

- Policy, Mission, Strategic direction, and Authority

To maintain unity of command and safety of responders, the chain of command must **NOT** be bypassed.

Emergency Management Organizational Chart



Municipal Emergency Management Reference Sources



TEXAS LOCAL GOVERNMENT CODE

TITLE 4. EXECUTIVE BRANCH SUBTITLE B.

LAW ENFORCEMENT AND PUBLIC PROTECTION CHAPTER 418.

EMERGENCY MANAGEMENT

SUBCHAPTER A. GENERAL PROVISIONS

Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended, and Related Authorities as of April 2013



FUNDAMENTALS OF TEXAS EM

Disaster Declaration Process

- Provides that the presiding officer of the governing body of a political subdivision may: (1) declare a local state of disaster, and thus in turn the Governor may proclaim a state of emergency; (2) order the evacuation of the city or an area.

Texas Govt Code, Sec. 418.108 / Sec. 433.001

- State of disaster good for 7 days, then needs council consent to be extended
- Activates applicable local emergency management plans
- Gives Mayor/County Judge authority to order evacuations, or establish secure zones/curfews. House Bill 1831, passed in 2009, allows a mayor to enforce mandatory evacuation orders against individuals who refuse to leave.
- Other powers as afforded by local City/County ordinances

*Home Rule Charter Sec. 1.04.002 Declaration
of state of emergency*

SAMPLE REQUEST FOR EMERGENCY DECLARATION

The Honorable Rick Perry
Governor of Texas
c/o State Coordinator
Division of Emergency Management
P. O. Box 4087
Austin, Texas 78773-0001

Date:

Dear Governor Perry:

The City of Sachse, Texas, is facing significant threats to life, health and property due to:

[Provide a description of the threat and the area or areas affected. Threats may include:

- riot or unlawful assembly of three or more persons acting together by use of force or violence
- the existence of a clear and present danger of the use of violence
- a natural or man-made disaster

(For these threats, a disaster declaration may be more appropriate.)]

The potential impact of this threat is:

[Provide an estimate of the impact on public health, safety, and property if the threat is not dealt with.]

I have determined that this incident is of such severity and magnitude that an effective response is beyond the capability of the city to control. Pursuant to §433.001 of the Texas Government Code, I am requesting that you declare a state of emergency for city, Texas, and issue appropriate directives to deal with the emergency; including:

[Indicate what measures that you want the Governor to take.]

Furthermore, I am asking that successive proclamations be issued and remain in effect until the threat of loss of life, injury, or damage property is contained.

A timely response to this request would be appreciated.

signature _____

Mayor*

* NOTE: The statute provides that either the chief elected or the governing body of a city or county may request the Governor issue an emergency declaration. If a governing body makes a request, this letter should be appropriately modified.

DECLARATION OF DISASTER

WHEREAS, the City of Sachse on the 6th day of December, 2013, has suffered widespread and sever damage, injury, or loss of life or property resulting from a **severe winter storm causing widespread ice damage including, but not limited to interruptions in the City's power supply, damaged property, damaged utility infrastructure, loss of electricity, the need for mass public sheltering, hazardous roadway conditions resulting from icing, AND**

WHEREAS, the Mayor of the City of Sachse, Texas has determined that extraordinary measures must be taken to alleviate the suffering of people and to protect or rehabilitate property,

NOW, THEREFORE, BE IT PROCLAIMED BY THE MAYOR OF THE CITY OF SACHSE, TEXAS:

1. That a Local state of disaster is hereby declared for the City of Sachse, Texas pursuant to §418.108(A) of the Texas Government Code.
2. Pursuant to §418.108(B) of the Government Code, the State of Disaster shall continue for a period of not more than seven days from the date of this declaration unless continued or renewed by the City Council of Sachse, Texas.
3. Pursuant to §418.108(C) of the Government Code, this declaration of a local state of disaster shall be given prompt and general publicity and shall be filed promptly with the City Secretary.
4. Pursuant to §418.108(D) of the Government Code, this declaration of a local state of disaster activates the City Emergency Management Plan.
5. That this Proclamation shall take effect immediately from and after its issuance.

ORDERED this the 6th day of December, 2013.



Mayor

Curfew Example

Legal
FYI

AN ORDINANCE OF THE CITY OF LANCASTER, TEXAS

ORDINANCE NO. 2012-04-07

AN ORDINANCE OF THE CITY OF LANCASTER, TEXAS, ESTABLISHING A CURFEW FOR PERSONS RESIDING AND/OR LOCATED WITHIN THE CORPORATE LIMITS OF THE CITY OF LANCASTER, TEXAS, AND ESTABLISHING A BLOCKADE WITHIN CERTAIN SPECIFIED AREAS LOCATED WITHIN THE CORPORATE LIMITS; PROVIDING FOR HOURS OF CURFEW; ESTABLISHING EXCEPTIONS; PROVIDING FOR A PENALTY OF FINE NOT TO EXCEED TWO THOUSAND DOLLARS (\$2,000); PROVIDING FOR AN EXPIRATION DATE; PROVIDING A SEVERABILITY CLAUSE; PROVIDING A REPEALING CLAUSE; AND PROVIDING AN EFFECTIVE DATE.

Whereas, the City of Lancaster suffered severe damage as a result of a natural disaster on April 3, 2012, to wit: tornado strike and thunderstorms which has resulted in personal injury and property damage which threatens the general health and safety; and,

Whereas, reports of possible damage to such property has provided an opportunity for criminal activity; and,

Whereas, normal public safety resources are allocated to emergency services and to relieve human suffering and providing basic services to secure infrastructure, medical care and basic support; and,

Whereas, it is imperative that citizens should remain in safe and secure quarters and that citizen presence will interfere with the emergency services and otherwise pose a threat to themselves and other citizens; and,

Whereas, other citizens when called upon may provide assistance to other citizens or emergency personnel;

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF LANCASTER, TEXAS, THAT:

Section 1. There is hereby established a curfew for all persons in the City of Lancaster, Texas, between 7:00 p.m. and 7:00 a.m.

Section 2. No person(s) shall be present in a public place outside their residence, operate a motor vehicle, or otherwise be in public during said curfew unless directed by emergency personnel, licensed peace officer, civilian emergency management personnel, or otherwise directed by authorized personnel under the City of Lancaster Emergency Management Plan, or under state law.



FUNDAMENTALS OF TEXAS EM

Disease Management

- A city can take any action necessary to promote health and suppress disease under Texas Health & Safety Code Sections 122.005 (general law) and (home rule). These actions could include quarantine, examining and regulating hospitals, regulating ingress/egress from the city, and fining those who do not comply with the city's rules.

Emergency Meetings

- Open Meetings Act requires that notice of **regular** meeting must be posted at least 72 hours in advance.
- Notice of an **emergency** meeting may be posted for as little as two hours.
- An emergency “exists only if immediate action is required of a governmental body because of an imminent threat to public health and safety” or “because of a reasonably unforeseeable situation.”
No nonemergency items may be placed on the agenda.



FUNDAMENTALS OF TEXAS EM

Emergency Meetings Cont.

- Meeting notice must “clearly identify the emergency.”
- A meeting can be held by teleconference call only if: (1) an emergency or public necessity exists; and (2) it is difficult or impossible to convene a quorum at one location.

Texas Govt Code, Sec. 551.045 & 043

- Changes made in the law after the recent hurricanes authorize a city council to act without a quorum if: (1) if the city is wholly or partly located in the area of a disaster declared by the president or governor; and (2) a majority of the members of the council are unable to be present at a meeting as a result of the disaster.

Texas Govt Code, Sec. 408.1102



FUNDAMENTALS OF TEXAS EM

Emergency Finance Authority

- A city may make an emergency expenditure outside strict compliance with its budget only “in a case of grave public necessity to meet an unusual and unforeseen condition that could not have been included in the original budget through the use of reasonably diligent thought and attention...”

Texas Govt Code, Sec. 102.010

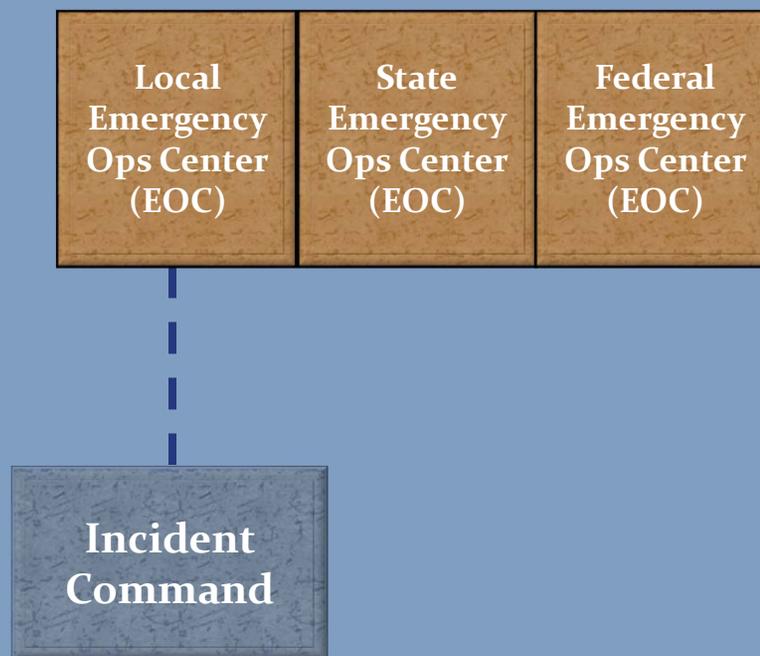
- Exemption to the \$50,000 purchase requirement limit:
 - Exemptions apply for purchases “made because of a public calamity that requires an immediate appropriation of money to relieve the necessity of the municipality’s residents or to preserve the property of the municipality” or “a procurement necessary to preserve or protect the public health or safety of the municipality’s residents.”

Texas Govt Code, Sec. 252.021 & 022

Multiagency Support and Coordination

Provide support and coordination to incident command by:

- Making policy decisions.
- Establishing priorities.
- Resolving critical resource issues.
- Facilitating logistics support and resource tracking.
- Collecting, analyzing, and disseminating information.



Sachse Emergency Management Contacts

- Rick Coleman, Fire Chief/Emergency Management Coordinator.
- Brian McDonough, CERT/Volunteer Emergency Management Assistant.
- Josh Roberts, Department of Public Safety, Disaster District Coordinator.